# **PROFESSIONAL EXPERIENCE**

## NETWORK FOR PUBLIC HEALTH LAW - EASTERN REGION September 2010 to present

## DIRECTOR

Provide technical legal assistance on a broad array of public health issues to state and local public health officials, legislators, advocacy organizations, and researchers. Produce informational materials on the legal issues surrounding public health topics. Develop relationships with national regional, state, and local public health organizations. Manage administrative and attorney staff and law student research assistants.

This project is funded primarily by the Robert Wood Johnson Foundation.

#### LEGAL RESOURCE CENTER FOR PUBLIC HEALTH POLICY 2013 to present LEGAL RESOURCE CENTER FOR TOBACCO REGULATION, LITIGATION AND ADVOCACY 2002 to 2013

## DIRECTOR

Provide legal support to legislators, state and local public health officials, and community coalitions working toward decreasing tobacco use initiation and prevalence, increasing tobacco use cessation, and generally reducing the negative health and environmental impact of tobacco use in the community. Engage with national leaders in public health, the Food and Drug Administration, and the tobacco industry on legal and policy developments.

This project is funded by the Maryland Department of Health.

## UNIVERSITY OF MARYLAND CAREY SCHOOL OF LAW LAW SCHOOL PROFESSOR 2012-present LAW SCHOOL ASSOCIATE PROFESSOR 2008-2012 LAW SCHOOL ASSISTANT PROFESSOR 2002-2008

**2002 to present:** Developed and teach *Public Health Law Clinic* (formerly Tobacco Control Clinic). The course exposes students to public health law through a mix of classroom discussion and practice. Students learn about the legislative and regulatory processes, how to evaluate public health law through an ethical lens, and about the social determinants of health and the impact of racism on public health. Students assist the Network and Legal Resource Center in providing technical legal assistance to public health officials, legislators, and advocates at the national, state, and local level. Skills training includes learning to evaluate social science research, advocate for legislative or regulatory change, present written and oral legal material to non-lawyer audiences, and work within coalitions to create sound public health policy.

**2016 to present:** Developed and teach *Public Health and the Law* lecture/seminar course. Students learn about the role of law in protecting and preserving the public's health; the sources of law that give federal, state, and local government power and duty to adopt public health policy and the sources of law that constrain those powers; and the interplay between federal, state, and local public health agencies and the structure and function of the public health system. Students learn about social determinants of health and racism as a public health crisis and how law has contributed to health inequities and the role that law can play in reducing those inequities.

*Fall 2018*: Taught 1L *Legal Analysis and Writing*. This course introduces students to the structure of the American legal system and the sources of legal authority. Students are taught to read and understand cases by examining the anatomy of a lawsuit and the elements of court decisions. They also learn to read and analyze statutes and to understand the relationships among cases, statutes, and regulations.

2005 to 2011: Developed and taught *Maryland Legislative Workshop* and supervised related *Maryland Legislative Externships*.

*Faculty Service 2002 to present:* Faculty Committees: *Admissions Committee* (2023 to present), *Diversity, Equity, and Inclusion Committee* (Member 2022-2023), *Library and Technology Committee* (Member 2021 to 2022), *Admissions Committee* (Chair 2019 to 2021 and 2014 to 2015; Member 2015 to 2016; 2005 to 2010); *Administrative Committee* (Member 2016 to 2019; 2010 to 2013); *Faculty Entrepreneurship Committee* (2012-2014); *Library and Technology Committee* (2002 to 2005); Advisor to Student Groups: University of Maryland Journal of Health Care Law & Policy (2019 to present; 2005 to 2006); University of Maryland Association of Legislative Law (2008 to present); Cannabis Law Society (2023 to present); Law Democrats (2008 to 2015).

## OFFICE OF THE ATTORNEY GENERAL OF MARYLAND

#### SPECIAL ASSISTANT TO THE ATTORNEY GENERAL August 1999 to July 2002

## Special Enforcement Projects

Investigated, evaluated, and made recommendations to the Attorney General on potential enforcement litigation or legislation, monitored existing litigation in other jurisdictions, coordinated enforcement efforts within the Office and throughout the State, and represented the State in efforts of the National Association of Attorneys General multi-state work groups. Significant initiatives included investigation of youth tobacco sales and creation of action plan to reduce youth access; research into marketing practices of gun manufacturers and potential avenues for litigation to require safer guns; investigation and litigation preparation on high-level consumer protection matters; and planning and coordinating the Office's role in the proposed conversion of a non-profit health insurer to for-profit status.

#### ASSISTANT ATTORNEY GENERAL 1994 to August 1999

## **Opinions Division and Counsel for Election Law: 1997 to 1999**

Provided advice and counsel to the State Board of Elections on a wide variety of matters, including State and federal election laws, administrative procedure, personnel, and procurement. Prosecuted and defended actions by or against the Board. Drafted legislation and testified at legislative hearings. Responded to inquiries concerning election law from members of the General Assembly, other elected officials, and the public. Drafted Opinions of the Attorney General.

#### Civil Litigation Division: 1994 to 1997

Represented the State and its agencies in State and federal trial and appellate courts and administrative tribunals on general law areas such as civil rights, employment discrimination, state procurement, legal ethics, elections, and correctional litigation.

## PIPER & MARBURY, LLP (NOW DLA PIPER) Associate; 1993-1994: Public Finance and Administrative Law Department

# THE HONORABLE LAWRENCE F. RODOWSKY, COURT OF APPEALS OF MARYLAND LAW CLERK; 1992-1993

# EDUCATIONAL BACKGROUND

## UNIVERSITY OF MARYLAND SCHOOL OF LAW, J.D., MAY 1992 (RANK 1 OF 192)

Honors: Order of the Coif W.S. Thomas Prize Myerowitz Moot Court Award Judge Rozel C. Thomasen Prize Judge R. Dorsey Watkins Prize W. Calvin Chestnut Prize William P. Cunningham Award

American Jurisprudence Awards: Federal Jurisdiction Administrative Law Civil Procedure II Torts II Contracts II

#### **Extracurricular Activities:**

Maryland Law Review Executive Committee, Research Editor 1991 to 1992 Staff Member 1990 to 1991

Moot Court Board National Team Member 1991 to 1992 Board Member 1990 to 1992

## TOWSON STATE UNIVERSITY, B.S., MAY 1989, SUMMA CUM LAUDE

Major: Business Administration; Concentration in Finance

## **BAR ADMISSIONS**

United States Supreme Court State of Maryland United States District Court for the District of Maryland United States Court of Appeals for the Fourth Circuits

## **PROFESSIONAL AWARDS**

UMB President's Core Value Award for Excellence in Teaching (2020)

Jennifer Robbins Award for the Practice of Public Health Law American Public Health Association; Law Section (October 2016)

# SELECT APPOINTMENTS

Maryland Commission on Public Health, Governance and Organizational Capabilities Workgroup (2023 to present)

Editorial Board, CDC's Preventing Chronic Disease (2020 to present)

Maryland State Council on Cancer Control (2018-2022); Appointed by Governor Hogan

E-FACTS Task Force to Study Public Health Implications of Electronic Nicotine Delivery Systems (2019-2021); Appointed by Comptroller Franchot

# **SELECT PUBLICATIONS (2019 to present)**

THE MARYLAND CONSTITUTION 2d ed. (Oxford University Press), with the Honorable Dan Friedman (publication expected 2024)

Swinburne and Hoke, *State Efforts to Create an Inclusive Marijuana Industry in the Shadow of the Unjust War on Drugs*, Journal of Business and Technology (May 2020)

# **SELECT PRESENTATIONS (2019 to present)**

*State Regulation of Nicotine Products*, Food and Drug Law Institute Annual Conference, May 2024

Federal and Local Strategies to Improve Access to Reproductive Health Care, CDC-NACCHO Public Health Law Practitioners Convening, April 2024

*Tobacco Endgame Legal Issues Panel Discussion*, 2024 National Tobacco Endgame Summit, April 2024

*Using Law and Policy to Improve Maternal Health Outcomes*, The Maternal Health & Perinatal Safety Symposium, Partnership for Maternal and Child Health of Northern New Jersey, March 2024

*Reproductive Health Care, Litigation, Privacy and Public Health: Litigation Updates Post-Dobbs,* American Public Health Association Annual Meeting, November 2023.

*State Litigation on Abortion Post-Dobbs*, National Public Health Law Conference, October 2023.

Legal Scholars React to Dobbs Leak and Decision, Maryland Carey Law--Bar Association of Baltimore City Women's History Program, March 2023

Second Amendment Jurisprudence: Constraints on Local Gun Control Laws and State Legislation Related to Public Health Authority, National Association of Counties Annual Conference, July 2022

Source and Scope of State and Local Public Health Powers, State Associations of County and City Health Officials Pre-Conference Meeting at the National Association of County and City Health Officials Annual Conference, July 2022Barrier or Breakthrough? Strategies to Develop & Train a Diverse Public Health Law Workforce, ASLME Health Law Professors Conference, June 2022

State and Local Governments: The Original Tobacco "Regulators" are Still in the Game, The E-Cig Summit, May 2022

Countering COVD Denialism, Public Health Law Summit, April 2022

*Examining the Interplay Between Federal, State, and Local Product Regulations*, Food and Drug Law Institute Tobacco and Nicotine Products Regulation and Policy Conference, October 2021

*Teaching and Pedagogy*, co-led discussion at the Health Law Professors Conference, June 2021

*Health Misinformation: Causes and Consequences for Public Health Research and Actions*, UMCP Public Health Research Day, April 2021

Public Health Policy & Advocacy, Indiana Public Health Association Annual Conference, January 2021

*Post-PMTA Deadline Landscape: What Happens After September 9th*?, Food and Drug Law Institute Annual Tobacco and Nicotine Products Regulation and Policy Conference, October 2020

Right to Counsel at Eviction Proceedings, Indiana Health Law Review Symposium, October 2020

*To Open or Not to Open: Deciding How to Educate Children during a Pandemic*, Public Health Law Virtual Summit: COVID-19 Response and Recovery, September 2020

*Opioid Litigation Update*, National Governor's Association Legal Counsel group, July 2020*Take a Deep Breath: Health Housing Law and Policy to Reduce Youth Asthma*, Case Western Reserve School of Law Symposium: Environmental Health and the Law, March 2020

*Clearing the Air: A Closer Look at Vaping*, Maryland Association of Counties Annual Conference, December 2019

*Multi-Stakeholder Reactor Panel*, Food and Drug Law Institute Tobacco and Nicotine Products Regulation and Policy Conference, October 2019

*Ethical Issues and Regulatory Reporting in Treating Pregnant Women with Medication-Assisted Treatment*, University of Maryland, Baltimore, Symposium: Interdisciplinary Strategies for Managing Maternal Opioid Use Disorder, October 2019

Breaking Down Silos to Deepen Connections Between Lawyers, Community Groups, Policymakers, Discussion Group, AALS Annual Conference, January 2019